

Appendix A

Summary of Recommendations

RECOMMENDATION 1

Provide a geographical framework that encourages communication and coordination by considering, through a community initiated and led process, the establishment of a Trent-Severn National Heritage Region.

RECOMMENDATION 2

Broadly coordinate the activities of government agencies and citizen organizations to achieve a set of common sustainability goals within the Heritage Region by collectively establishing a permanent Trent-Severn Heritage Region Council.

RECOMMENDATION 3

Reduce jurisdictional uncertainty by resolving outstanding jurisdictional issues relating to lakes Simcoe and Couchiching and the reservoir lakes through discussions between the Province and the Federal Government.

RECOMMENDATION 4

Work toward the goal of integrated water management by asserting Federal Government rights and responsibilities to control storage, flows and allocation of water from the two watersheds.

RECOMMENDATION 5

Enable Parks Canada to take “ownership” of the historic canals and improve management effectiveness by:

- (a) Transferring historic canal legislation to Parks Canada;
- (b) Incorporating a strong heritage mandate in new legislative instruments; and,
- (c) Modernizing and strengthening the current regulations governing the management of Canada’s historic canals.

RECOMMENDATION 6

Improve Parks Canada’s policies that guide the management of historic canals by:

- (a) Revising “Parks Canada Guiding Principles and Operational Policies” to incorporate a broader and more assertive vision that embraces all visitors and speaks more specifically to the important role of the “historic canals” with respect to natural and ecological values; and,
- (b) Ensuring that all staff are aware of and act as advocates of that broader policy vision.

RECOMMENDATION 7

Recognize and reflect federal stewardship obligations by expanding the Lake Simcoe water quality initiative to encompass the entire waterway and by directing investments toward supporting “on the ground” initiatives by communities and citizen organizations.

RECOMMENDATION 8

Significantly enhance capacity to protect and manage federal waterway lands in the public interest by:

- (a) Reviewing and amending the *Historic Canal Regulations* to provide a modern and effective tool to control occupancy and use by all users of the bed of the waterway;
- (b) Entering into agreements with municipalities and conservation authorities where appropriate to allow them to administer the permitting provisions of the regulations on a cost recovery basis or, alternatively, enhancing the permit administration capacity of Parks Canada on a cost recovery basis;
- (c) Considering a harmonized Canada/Ontario approach to the licensing of all private occupiers of Crown-owned water beds.
- (d) Increasing investment in monitoring and enforcement of the *Historic Canal Regulations* and other relevant legislation to a level similar to that of a national park of similar size and complexity;
- (e) Implementing an environmental monitoring program for lands under federal stewardship that is similar in concept and scope to that implemented for national parks; and,
- (f) Enhancing federal planning and development review capacity to permit work with municipalities and others earlier in their planning processes.

RECOMMENDATION 9

Make environmental information accessible and understandable for citizens by establishing a central repository under the aegis of the Trent-Severn Heritage Region Council to collect the results and methodologies of environmental monitoring along the waterway and ensuring they are communicated to citizens and decision-makers.

RECOMMENDATION 10

Improve ecological protection of shorelines by convening a planners' forum involving Parks Canada, the provincial government, conservation authorities and municipalities to explore opportunities to move toward a consistent, rigorous approach to managing waterfront development throughout the watersheds.

RECOMMENDATION 11

Improve management of water by creating and appropriately funding an independent water management agency, reporting to the federal Minister of Natural Resources, to assume responsibility for managing water storage, flows, allocation and use in the Trent and Severn watersheds.

RECOMMENDATION 12

Better assure adequate water supplies throughout the Trent-Severn Heritage Region in the future by:

- (a) Promoting an integrated approach to water management;
- (b) Fostering a strong water conservation ethic as part of the formal mandate of the water management authority; and,
- (c) Implementing a Canada/Ontario harmonized water pricing regime that helps to offset water management costs and encourages water conservation.

RECOMMENDATION 13

Provide for long-term public access and the protection of important natural, cultural, economic and social values associated with the Heritage Region's lakes and rivers by updating and modernizing the 1971 "Yesterday, Today and Tomorrow" plan through the collaboration of federal and provincial governments, municipalities, First Nations and the Heritage Region Council.

RECOMMENDATION 14

Encourage communities to invest in projects that make the most of the advantages they enjoy from their location on the water by:

- (a) Establishing a federal/provincial Trent-Severn Heritage Region Strategic Investment Fund; and,
- (b) Funding the Heritage Region Council to enable communities to access planning and design expertise for projects that contribute to broad waterway goals.

RECOMMENDATION 15

Support Canada's goal of increasing the supply of renewable energy by facilitating the development of additional hydro-generation capacity along the waterway with due regard for its important natural and cultural values.

RECOMMENDATION 16

Administer the allocation and management of hydro developments on the Trent-Severn Waterway by establishing a hydro-electric generation division of the independent water management agency reporting to the Federal Minister of Natural Resources.

RECOMMENDATION 17

Encourage development of new hydro generation facilities along the waterway by modernizing the *Dominion Water Power Act* and Regulations to provide for:

- (a) Enhanced efficiency in the new site allocation and development process;
- (b) Consistency with other related legislation such as the *Canadian Environmental Assessment Act*; and,
- (c) A license fee regime that recognizes public ownership of the water and the public investment in managing water supplies used for hydro generation.

RECOMMENDATION 18

Ensure hydro producers contribute appropriately toward maintenance and operation of the water management system by reviewing the tenure and licensing instruments of all existing hydro generation facilities within the watershed.

RECOMMENDATION 19

Properly recognize the waterway's historic importance by designating the entire Trent and Severn watersheds as a cultural landscape of national historic significance.

RECOMMENDATION 20

Significantly enhance Parks Canada's capacity to manage its historic resources throughout the waterway region by:

- (a) Implementing an ongoing cultural resource inventory and monitoring program;
- (b) Enhancing cultural resource management capacity through additional managerial and technical staff;
- (c) Considering a strategy to protect First Nations archaeological resources in concert with the Ontario Ministry of Culture and First Nations; and,
- (d) Entering into a partnership with another organization to protect and provide access to the original archival material documenting the surveying and construction of the waterway.

RECOMMENDATION 21

Significantly improve Parks Canada's capacity to tell the waterway story to visitors, students and residents of the larger waterway region by:

- (a) Investing significant new resources in interpretation and communications staff;
- (b) Developing and implementing an interpretive plan that reflects the stronger and broader vision that we have described;
- (c) Revising the recruitment and training model for lock and bridge staff to enhance their ability to become Parks Canada's front line storytellers;
- (d) Implementing a curriculum-based schools extension program; and,
- (e) Establishing a network of cooperative research and teaching units with educational institutions through the heritage region.

RECOMMENDATION 22

Protect important cultural, scenic and natural landscapes throughout the waterway region by:

- (a) Updating the list of designated landscapes;
- (b) Developing formal protocols with municipalities to provide for their protection; and,
- (c) Encouraging municipalities to designate areas within their jurisdictions.

RECOMMENDATION 23

Improve Parks Canada's ability to understand and respond to changing market demand and customer satisfaction through professional market analysis, customer tracking and satisfaction measurement in partnership with the Province and business organizations.

RECOMMENDATION 24

Ensure boater safety and enjoyment of the waterway by revisiting, in consultation with the Coast Guard and a panel of users, the standards used in the recent review of aids to navigation and consider replacement of some of the removed buoys where inexperienced boaters and those new to the waterway might be at risk.

RECOMMENDATION 25

Ensure that waterway infrastructure is maintained, repaired and replaced according to appropriate standards by increasing the annual infrastructure maintenance, repair and replacement budget by \$21 million per year on a phased-in basis starting immediately.

RECOMMENDATION 26

Ensure that the effectiveness of investment in maintenance, repair and replacement of waterway built assets is maximized through development of a cadre of well-trained and experienced personnel with a strong succession and training program.

Appendix B

Trent-Severn Heritage Region Council

A Model for Discussion

In Chapter 4, we recommend a Heritage Region Council to improve coordination and communication between governments and citizens. This appendix provides details on what that council would do and how it would work. We have been inspired in making this recommendation by the efforts of the Fraser Basin Council, the Hudson River Greenway, and the National Heritage corridors in the United States to advance sustainability built around the water.

What is the Heritage Region Council?

The Heritage Region Council is a coordinating body whose mission is to promote sustainability in the Trent-Severn watersheds. It would be made up primarily of governments in the watersheds along with key non-profit and private sector interests. It would be established and co-funded by the federal and provincial governments, augmented by municipal and other contributions.

The council would have no regulatory authority, but would advocate coordination and cooperation among those that do, in the areas of governance, information, research, and specific programs. It would work by informing, educating, facilitating, and engaging governments and citizens.

Topics of Interest to the Heritage Region Council

A variety of characteristics of the watersheds that affect water in one way or another would be of interest to the council. They include, but are not limited to:

- Lake health and planning (e.g., water quality, shoreline development and management, aquatic habitat)
- Water conservation
- Cultural resources and scenic quality
- Recreational access to and use of the water
- Natural areas (e.g., wetlands, habitat and corridors, regional ecological links)
- Coordination of water-based economic opportunities
- Natural resource management (e.g., farming, forestry, resource extraction)

How the Council Would be Governed

We propose that council members be drawn from federal and provincial governments, conservation authorities, local governments, First Nations and citizens-at-large. The latter category would represent the public good, and could be drawn from key communities of interest such as waterfront residents, boaters/marina operators, fishers, recreationists, environmentalists, cultural heritage proponents and economic development agency representatives. This would likely be a large council. However, other waterway regions we investigated have councils of similar or larger size and they seem to function well.

Heritage Region Council Activities

The council would focus on the following:

- Understanding and communicating government agency roles and responsibilities
- Promoting arrangements to simplify governance (e.g., permitting)
- Setting sustainability goals and priorities
- Developing and housing a “Heritage Region Sustainability Charter”
- Monitoring and reporting on progress toward charter goals
- Facilitating communication between governments and with citizens
- Housing performance data and encouraging standardized data collection by others
- Providing advice and technical assistance to local organizations

The council would engage in these activities in various ways. It would bring communities of interest together by way of meetings, workshops and forums; publish periodic “State of the Heritage Region” reports and occasional research papers; and recognize and encourage community efforts through, for example, an annual awards program.

Council Secretariat

A 10 – 12 member secretariat would support the council’s activities in administration, stakeholder engagement, communications, land use planning, community economic development, recreation planning, natural resources management, design/landscape architecture, geographic information systems and data management.

Regional Coordination

The activities of others in the watershed may generate the need for agreements with the council. Examples might include:

- Sharing of data from conservation authorities and Ontario government agencies
- Coordinating regional ecological efforts that touch on the Heritage Region, such as biosphere reserves (Thousand Islands Frontenac Arch and Georgian Bay Littoral), and land trust activity (e.g., The Land Between, Oak Ridges Moraine, and Rice Lake Plains)
- Coordinating with the proposed water management agency (technical liaison and support)

Accountability

The Heritage Region Council would be accountable to its member organizations. In turn, the council would encourage accountability among Heritage Region governments and citizens in two ways. It would advocate and be the guardian of a “Heritage Region Sustainability Charter” which it would encourage all governments in the Heritage Region and other partners to sign.⁴⁰ It would report on progress made in Heritage Region sustainability by way of annual reports. And it would host symposia and publish information on the overall state of the Heritage Region.

⁴⁰ The Fraser Basin Council’s charter of sustainability provides an example of a community-based, region-wide approach. See http://www.fraserbasin.bc.ca/about_us/documents/FBCcharter.pdf.

Funding

Funding should be shared equally between the federal and provincial governments. Local governments would be encouraged to contribute. Additional program-specific funding may be sought for special initiatives.

Summary

The Heritage Region Council would have a broad mandate with a small staff and budget; it would have coordinating, technical and advisory capacity but no land ownership or regulatory responsibilities; and finally it would rely on common goals, partnerships, and leveraged funding via existing organizations to advance its work.

Appendix C

Independent Water Management Agency

A Model for Discussion

What is the Water Management Agency?

In Chapter 5, we recommend an independent agency to manage water flows, levels, and allocation in the Trent-Severn watersheds. It would assume many of the responsibilities currently fragmented among different agencies. It would also complement the work of conservation authorities in watershed and water quality management.

A federal/provincial agreement would create the agency. The agreement would clearly describe its mandate, jurisdiction, guiding principles and structure.⁴¹ The agency would be accountable to the federal Minister of Natural Resources.

The agency would have exclusive authority over water use, allocation, and flow management in the two watersheds. It would contract with Parks Canada to maintain and recapitalise Parks Canada's water management infrastructure. A division would manage existing and new hydro agreements where the federal government owns the right of use.

Infrastructure maintenance and improvements funding would remain with the federal government. Revenue from water use would support day-to-day operations. As important beneficiaries, the province and others including the hydro industry should make in-kind contributions.

Guiding Principles of the Agency

The following principles should be enshrined in the agency's mandate in the enabling federal/provincial agreement:

- Accountable, open governance, supported by a clear and widely-shared watershed vision;
- A "precautionary approach" built on water conservation and integrated water management that form the fundamental principles by which water is managed;
- Continual improvement in predictability and responsiveness, in system modelling, monitoring, system adjustments, and communications;
- Open, continuing, and timely engagement of and provision of information to citizens and business; and,
- Adequate resources to manage and maintain the system as a matter of public safety, economic security, and environmental health.

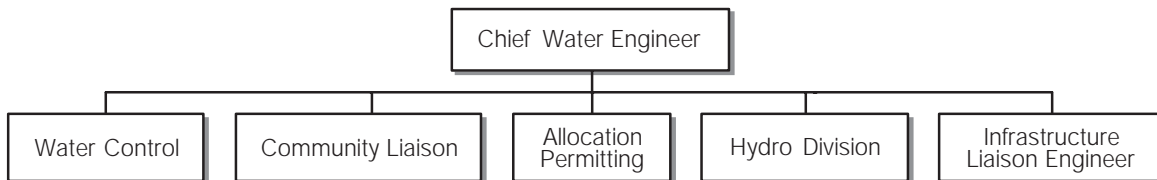
Governance

A five to seven member board of water management representatives from Canada and Ontario would govern the agency. This board would establish and maintain operating policies and water use priorities. Board meetings would be held on a regular basis and be open to the public. A stakeholder advisory committee would provide formal input to the board. It would represent First Nations, select municipalities, and conservation authorities, as well as citizens with an interest in water management relating to the environment, shoreline residence, tourism, waterpower, recreational fishing, boating and resource extraction.

⁴¹ The Canada-Ontario-Quebec agreement establishing the Ottawa River Regulation Planning Board provides a useful model as a starting point. See <http://www.ottawariver.ca/emain.htm>.

Agency Organization

We have based our assumptions for the Agency organization on a review of comparable water management agencies, recommendations from the Ontario Waterpower Association and consultations with Parks Canada staff. To these, we have added provision for the permitting role now carried out by the Ontario Ministry of Environment.



We have attempted some general costing of this organization, however it is notional. We assume that some of the positions currently exist and will be transferred to the Agency after discussion with their home organization. The total number of staff would likely be 10 – 15.

Role of the Hydro Division

The hydro division would assume roles now conducted by Parks Canada. It would:

- Establish a licensing regime for new hydro development that reflects a rate for water usage and embodies a “run-of-river” philosophy
- Pursue the development of new opportunities
- Ensure compliance with federal environmental assessment legislation and policies, with a particular emphasis on cultural and natural heritage
- Monitor and ensure compliance with license requirements
- Renegotiate existing licenses to bring all plants under one pricing regime

Intergovernmental Coordination

An important ingredient of success will be coordination and partnerships with others, defined mainly through formal agreements. Examples include:

- Data collection and information sharing and access to expertise
- Protocols to protect fish habitat with regulators and major water users
- Second party dam operation agreements (e.g., Parks Canada)
- Flood control and source water protection protocols (conservation authorities)
- Water use fee regimes and transfer of water allocation permitting from Ontario to Canada

Funding

Infrastructure funding needs are covered in Chapter 10. The federal government should fund repair, maintenance, and technology upgrades. We also believe that day-to-day operations should be funded from hydro and water use revenues through a water pricing model that promotes conservation and captures all water users – surface and groundwater.

Appendix D

Panel Biographies

DOUGLAS DOWNEY (CHAIR)

Douglas Downey is a partner in a six lawyer, central Ontario law firm. As a Certified Specialist in Real Estate Law by the Law Society of Upper Canada, he has completed transactions of great complexity. He lectures for Laurentian University at Georgian College; has taught the Real Estate Bar Admission Course for the Law Society of Upper Canada; and occasionally lectures for the Schulich School of Medicine at the University of Western Ontario on law-related topics. Mr. Downey has served six years as Councillor with the City of Orillia and three years on the Board of Directors of Ontario Small Urban Municipalities. He continues to stay active in the community as Past-President of the Kiwanis Club of Orillia and Vice-President of the Orillia and District Chamber of Commerce. He was named Orillia Business Leader of the Year in 2006 and was awarded the Sam Delmar Award by the Simcoe County Law Association in 2007. Mr. Downey obtained his Honours Bachelor of Arts degree from Wilfrid Laurier University; Master of Arts, specializing in Judicial Administration, from Brock University; and a Law Degree from Dalhousie University at Halifax. He is currently completing a Master of Laws in Municipal and Development Law through Osgoode Hall Law School.

SANDRA BARRETT

Sandra Barrett has been involved in public life at many levels, and was elected Councillor of Ward Six for the newly amalgamated City of Kawartha Lakes in 2000. She is past-president of the Fenelon Falls District Chamber of Commerce and has chaired the Village Improvement Committee for the past six years. Chair of the Trent Severn Advisory Committee since 2004, Sandra Barrett was also chair of the Executive of the Board of Governors of Sir Sanford Fleming College, a member of the Board of Health and of the District Health Council. She has been involved in a number of strategic planning initiatives and is an advocate for the preservation and protection of cultural heritage resources.

GREGORY BISHOP

Gregory Bishop is a land use consultant with extensive experience in all aspects of planning including severances, plans of subdivision, variances, rezoning, and official plan amendments. He was a member of the Ontario Municipal Board from 2000–2004, and served as Vice-Chair in 2003 and 2004. Mr. Bishop taught surveying, Autocad and the use of global positioning systems at Sir Sandford Fleming College in Lindsay, and has been a registered Professional Engineer since 1982 and an Ontario Land Surveyor since 1986. A member of the Haliburton County Environmental and Planning Committee, he has a Bachelor of Science Degree, in the Survey Engineer Program, from the University of New Brunswick.

DEAN PETERS

Dean Peters developed extensive project management, team building and analytical skills during a career with Ontario Hydro/Ontario Power Generation and several machinery manufacturers. Since retirement, he has focused on community service and has been involved in establishing a residential hospice, as well as a multi-use recreation facility, in the Municipality of Trent Hills. Now Deputy Mayor of the Municipality of Trent Hills, he is a member of the Board of Directors of the Lower Trent Conservation Authority and several other committees. A graduate of the University of Saskatchewan in Mechanical Engineering, Mr. Peters is a member of the Professional Engineers of Ontario.

DOUG ROLLINS

Doug Rollins was a community member of the Ontario Parole and Earned Release Board until his four-year term was completed on April 2007 and, until Jack Parrott's death in 2005, managed (along with Jack Parrott) a considerable portfolio of property for the John M. Parrott Foundation. A member of Provincial Parliament representing the riding of Quinte from 1995 to 1999, Mr. Rollins served as the vice-chair of the Standing Committee on Administration of Justice and was the chair of the Standing Committee on Finance. He was educated at the Ontario Agricultural College and the University of Guelph and worked as a farmer after graduation, purchasing a local gas station in 1974. Mr. Rollins is chair of the Quinte Exhibition and Raceway, the Belleville Waterfront Festival and Victoria Park.

PROFESSOR THOMAS H. B. SYMONS

Professor Symons has had a distinguished career as a writer, teacher and administrator in the fields of Canadian Studies, contemporary intellectual and cultural issues and international academic and cultural relations. He is a Companion of the Order of Canada and a member of the Order of Ontario. The Founding President of Trent University, he was educated at the University of Toronto and at Oxford and Harvard universities. A Fellow of the Royal Society of Canada and of the Royal Geographic Society of Britain, he has been awarded honorary degrees by 14 Canadian universities and colleges. Professor Symons has served as Chairman of the Commission on Canadian Studies, Chairman of the Commission on French Language Education in Ontario, Chairman of the Human Rights Commission, Chairman of the Advisory Committee on the National Atlas of Canada and Chair of the National Library. Chair of the Historic Sites and Monuments Board of Canada for 10 years, he is now chair of the Peterborough-Lakefield Police Commission and a Director of the Ontario Heritage Trust and of the Fathers of Confederation Buildings Trust. He has served as Chair of the Universities of the Commonwealth and also as Chair of the International Board of United World Colleges.

Appendix E

Presenter List

Alan Appleby
Alderville First Nation
Architectural Conservancy of Ontario – Edward Smith
Batawa Development Corporation – Heather Candler
Betsy McGregor
Bill Dunlop
Bob Pennock
Brett Moore
Bruce Lister
Bryton Hill
Buckhorn District Tourist Association – Louis Melizan
Buckhorn Yacht Harbour Ltd. and Kawartha Prop
Repair – John Fuderer
Cameron Lake South Shore Cottagers Association
– Dr. Stuart Kinsinger
Canadian Boaters Alliance – Ernie Williams
Carol Kelly
Caroline Tennant
Centre Point Landing Ltd, Tom Bath
Charles Pitcher
City of Kawartha Lakes – Mayor Ric McGee
and Jane Lunn
City of Peterborough – Mayor Paul Ayotte
and Malcolm Hunt
Clear/Stoney/White Lake Plan – Robert Little
Coalition for Equitable Water Flows –
Bonnie Fleischaker
Community of Loon Lake Haliburton County –
Stephen Foster
Cottage Road Owners Association – Janet Duval
County of Haliburton – Warden Murray Fearrey
County of Peterborough – Bryan Weir
Curve Lake First Nation
Donald Mackay, Ph.D.
Don Money

Doug Smith
Douglas Crowe
Dr. Ian Rowe
Dr. Richard Wellesley Staples
Dr. Stuart Kinsinger
Ed Hammer
Eels Lake Cottage Association – Sandy Kilgour
Eels Lake Cottages and Marina – Carolyn Amyotte
and Jeff Ball
Eileen Mennell
Environment Haliburton! – Mieke Foster
Federation of Ontario Cottagers Association –
Terry Rees
Fenelon Falls and District Chamber of Commerce,
Bill Goulding, President
Frank Kehoe
Frank Kinzinger
Friends of the Trail – Donna Endicott
Gail Jackson
George Barrett
Georgian Bay Township – Mayor Jim Walden
Greater Peterborough Economic Development
Corporation – Andy Mitchell
Haliburton County Development Corporation –
Andy Campbell
Haliburton Highlands Chamber of Commerce –
Eric Christianson
Happy Days Houseboats – Jill Quast
Harwood Station Heritage Museum –
Kevin Ambeault
Harwood Waterfront Committee – Pauline Browse
Heather Brooks Hill and Jeremy Carver
Hiawatha First Nation
Homestead Campground – John Doomerick
Jim Waddell and Dave Pearce

Joanne Bohneck
 John Kelly
 Kawartha Heritage Conservancy – Ian Attridge
 Kawartha Lake Stewards – Kathleen MacKenzie
 Kawartha Lakes Chamber of Commerce –
 Scott Davidson
 Kawartha Nishnawbe
 Kawartha Protect Our Water – Murray Hynes
 Keith Hodgson
 Ken Brown
 Kennis Lake Cottage Owners' Association –
 Dr. Chris Riddle
 Lake Simcoe Region Conservation Authority –
 Gayle Wood
 Lakefield Heritage Research – Gord Young
 Lindsay Bassmasters – Jason Barnucz
 Lock 42 and Area Rate Payers Association,
 Doug Sinclair
 Lovesick Lake Association – Ann Ambler
 Lower Trent Region Conservation Authority –
 Jim Kelleher
 Marlene White
 Max LeMarchant
 Mnjkaning First Nation
 Mnjkaning Fish Fence Circle – Janet Turner
 Mountain Lake Property Owners – Don Benson
 Municipality of Trent Hills – Mayor Hector MacMillan,
 Michael Rutter and Brenda Otto
 Nick Alosinac
 Northern Pigeon Lake Ratepayers Association –
 Ian Furlong
 North Seymour Ratepayers Association –
 Don Knowles
 Ontario Federation of Anglers and Hunters –
 Jeremy Holden and Francine MacDonald
 Ontario Marine Operators Association
 Ontario Private Campground Association
 Ontario Waterpower Association
 Orillia District Chamber of Commerce, Operators of
 the Port of Orillia – Susan Lang, Harbour Master

Orillia Museum of Art and History – Sim Salata
 Otonabee Region Conservation Authority –
 Dick Hunter
 Percy Lake Ratepayers' Association – Gary Roberts
 and Gary Portway
 Peter Brogden
 Peter MacNaughton
 Peterborough Historic Society – Michael Townsend
 Quinte West Eco-Centre – Gerrit DeBruyn
 Rainbow Cottages – Tony Kenny
 Ramara Township – Mayor Bill Duffy
 RCAF Trenton Squadron: Canadian Power &
 Sail Squadrons, John Fear
 Resorts Ontario
 Rice Lake Tourist Association – Greg Gurd
 Richard and Cindy von Hagen
 Roger Jones, Ph.D.
 Ross Hawe
 Scugog Lake Stewards – Dr. Sandy Beaton
 Severn River Association of Property Owners –
 Kay Soares
 Shadow Lake Association – Ian Forrester
 Sheldon Alspecter
 Soyer's Lake Ratepayers' Association –
 Dave Pengelly and Dennis Good
 Stephen Gibson
 Sustainable Ecological Alternative Living –
 Maicey Benjamin
 Ted Spence
 Township of Galway, Cavendish and Harvey,
 Councillor Peter Franzen
 Township of Georgian Bay – Mayor Jim Walden
 Township of Minden Hills – Bill Obee
 Township of Scugog – Bev Hendry
 Township of Ramara – Mayor Bill Duffy
 Township of Smith, Harvey, Cavendish –
 Councillor Peter Franzen
 Township of Smith-Ennismore-Lakefield –
 Reeve Ron Millen
 Trent Conservation Coalition, Jim Kelleher

Trent Hills and District Chamber of Commerce –
Nancy Allanson

Trent Hills/Hastings Marina – Roger Warren

Trent Talbot River Property Owners' Association –
Jane Gill

Union of Canadian Transportation Employees –
Local 00056, Darlene Brown

W.J. Dunlop

Warren Clark, Commander Georgian-Trent District,
Canadian Power and Sail Squadron

Whispering Pines Cottages on Rice Lake,
Roger Fayle

Yvonne Turgeon

Appendix F

Written Submissions

Adrian Kardash
Andrew and Bonnie Beaudoin
Andy Gray
Ann Jaeger
Anne Morawetz
Anne Washington
Anstruther Lake Cottagers' Association – Jim Whelan
Barbara DeLorey
Batawa
Betty and Tony's B&B On-the-Water – Tony Bridgens
Bill and Glenda Wakely
Bill Westcott
Black Duck Bay Road Owners Association, Janet Duval
Bob Jamieson
Brian Henry
Bruce Lister and Goodith Heeney
Burritys Rapids Community Association
Cameron Lake South Shore Cottagers Association
Carol Kelly
Catchacoma Cottagers' Association, Cavendish Community Ratepayers' Association, Beaver-Cavendish-Bottle-McGuinness Cottage Owners' Organization
Catherine Puddister
Charles Mills, Brian Harding, Peter Reesor, Les Skultety, Marie Skultety
City of Barrie – Ralph E. Scheunemann
City of Kawartha Lakes – Jane Lunn
Coalition for Equitable Water Flow
Community Futures Development Corporation
Community of Loon Lake Haliburton County – Stephen Foster
Concession 17 Pigeon Lake Cottagers – Sheila Gordon-Dillane
Corporation of the Township of Hamilton – Betty McIntosh
Couchiching Conservancy – Ron Reid
Crystal Lake Cottagers' Association – Bill Bradley
Dave Fellowes
David Barber
David Bonham
David Parsons
Department of Fisheries and Oceans
District of Muskoka – Gord Adams
Don Long, Marie and Paul Rennick
Don Richardson
Donald Mackay, Ph.D.
Dr. Dan Robertson and Anitta Robertson
Dr. Eric Schiller
Dr Richard Wellesley Staples
Eastern Ontario CFDC Network Ltd – Dan Borowec
Eileen Mennell
Emrys Edwards
Federation of Ontario Cottagers' Associations – Terry Rees
Fisheries Management Zone #17 Advisory Council – David Swales M.D.
Frank Farago
Fred and Ethel Clark
Friends of Harwood Waterfront – Pauline Browes
Friends of the Trail, Donna Endicott
G. Douglas Keary
George Godwin
Georgian Bay Township Historical Society – Ron and Cindee Breckbill
Georgian-Trent District Canadian Power Squadron

Gernot and Beverly Gleibs
Gordon A. Cochrane
Gordon Fraser
Greater Peterborough Area Economic Development Corporation – Andy Mitchell
Greater Peterborough Chamber of Commerce – Stuart Harrison
Gwen and Klaus Edelman
Haliburton County Development Corporation – Andy Campbell
Haliburton Highlands Chamber of Commerce – Eric Christensen
Haliburton Lake Cottage Association – Dianne Kelly
Harold and Margaret McManus
Heather and James Smart
Ian Rowe, Ph.D.
Isobel Hie
Jack and Frieda Robinson
Jack's Lake Association – Hugh Spence
Jenny Crawford
Jim and Mary Lou Fox
Jim Dalgleish
John and Brenda Smith
John and Freda Robinson
John and Judy Skinner
John McFeeters
Josie Pascoe
Kathleen Shepherd
Kawartha Lakes Chamber of Commerce
Kawartha Lakes Community Futures Development Corporation – Andrew Wallen
Kawartha Protect Our Water – Murray Hynes
Kawartha Region Arts and Heritage Society
Kenton Stewart
Kennisis Lake Cottage Owners' Association – Dr. Chris Riddle
Kevin Walters
Konrad Brenner
Koshlong Lake Association

Lake Edge Cottages – Peter and Pam Fischer
Lake Ontario Waterfront Trail & The Waterfront Regeneration Trust – Pauline Browes
Lakeview Estates Cottage Owners Association – Chris Gaetan
Linda Robataille and Craig Smith
Lindsay and District Chamber of Commerce – Evelyn Chambers
Little Glamour Lake Cottagers' Association – Roger Young
Lock 26 Cottage Association – Rick Boyle
Lower Trent Region Conservation Authority – Jim Kelleher
Lynn and Gord Dolphin
Marc Marsh and Vicky Weir-Marsh
Marina Management Board of the Municipality of Trent Hills, Hastings Village Marina – Roger Warren
Marina McLennan
Mary Whitsitt
Matt McDonald
Michael LeBlanc
Michael Woolfenden
Minden Riverwalk Committee – Roy Haig
Miskwabi Area Cottagers' Association – Larry Holden
Mnjikaning Fish Fence Circle – Mary Lou Kirby
Mountain Lake Property Owners' Association – Don Benson
Nenad Jeremic
Ontario Private Campground Association – Beth Potter
Ontario Waterpower Association
Orillia District Chamber of Commerce, Operators of the Port of Orillia – Susan Lang, Harbour Master
Orillia Museum of Art and History – Sim Salata
Otonabee Region Conservation Authority – Richard Hunter
Paris Marine – Bill Paris
Parks Canada
Paul Frechette

Paul Russell
Percy Lake Ratepayers' Association – Gary Roberts
and Gary Portway
Peter C. MacNaughton
Peter Dance
Peter Newman
Peter Savage
Greater Peterborough Chamber of Commerce
Peterborough Field Naturalists – John Bottomley
Peterborough Historical Society –
Michael Townsend
R.A. Burns
Reach Harbour – Brian and Jane McKimmie
Richard and Glenda Knoblach
Roger Jones, Ph.D.
Ron and Karen Thompson
Ron and Linda Benson
Ron Taylor
Scugog Lake Stewards
Severn Shores Bed & Breakfast – Pat and
Bob Durrant
Shadow Lakes Association – Ian Forster

Sims Latham Associates – Paul Rexe
South Mariposa Lakefront Ratepayers – Nancy Lee
Susan J. Dolbey
Tim Tanner and Donna Eden
Township of Minden Hills – Bill Obee,
Councillor Ward 1
Township of Muskoka Lakes – Mayor Susan Pryke
Township of Ramara – Mayor Bill Duffy,
Richard P. Bates
Township of Smith-Ennismore-Lakefield –
Angela Chittick
Trent Hills & District Chamber of Commerce,
Nancy Allanson
Trent Talbot River Property Owners Association –
Jane Gill
Trent Valley Archives – Elwood H. Jones
Vicki McCulloch, Joan McCulloch, Janis Darrah
W.J. Dunlop
W.N. Duncan
Wally McCourt
Wendy Asselstine
William and Alberta Berry

Appendix G

Panel Terms of Reference

Introduction/Background

Since 1833, the dream and reality of a navigable Waterway from Lake Ontario to Georgian Bay has been part of the fabric of central Ontario. The Trent-Severn Waterway was designated a national historic site as early as 1929, and today is appreciated by more than 130,000 boaters each year and more than a million land visitors that visit its 44 lock stations. Hundreds of thousands of people live along the Waterway's shorelines in cities, towns and villages as well as cottage and rural residential developments. Eighteen generating stations produce green energy and more than 35 species at risk live along its length.

The Trent-Severn Waterway National Historic Site of Canada is managed by Parks Canada. The existing Trent-Severn Waterway Management Plan was completed in 2000. Parks Canada must now review the current management plan.

The challenges in implementing the current management plan have led to the realization that the Trent-Severn Waterway is at a crossroads. Infrastructure deterioration, changing visitor patterns, the Waterway's presence within a rapidly-growing Greater Golden Horseshoe, competing demands for water, and the quality of the Waterway's natural environment all offer challenges beyond the capacity of a single agency to manage.

These challenges have been recognized as impeding the potential associated with the Waterway. In the spring 2006, MP Bruce Stanton introduced the following motion (M-161) in the House of Commons:

That, in the opinion of the House, the government should consider the advisability of evaluating the future of the historic Trent-Severn Waterway, one of Parks Canada's National Historic Sites, and its potential to become: (a) a premier recreational asset; (b) a world-class destination for recreational boaters; (c) a greater source of clean, renewable electrical power; (d) a facilitator of economic opportunity and renewal in the communities along its 386 km length; and (e) a model of environmental sustainability.

The House passed this motion unanimously on October 18, 2006.

The challenges and opportunities associated with maintaining and enhancing the Waterway as a sustainable contributor to Canada and Central Ontario has led the federal Minister of the Environment to endorse the creation of an independent panel to report on significant questions and opportunities associated with the Waterway's future.

The Challenge

The Trent-Severn Waterway is a nationally significant historic, cultural, ecological and recreational corridor with the potential to serve Canadians more broadly and more effectively than is the present case. The economic and social environment within which the Waterway operates has changed dramatically however the mandate and associated tools for its management have not.

Providing for navigation was the Waterway's original mandate. As a National Historic Site, the protection and presentation of nationally-significant cultural resources is also an essential obligation. Beyond those goals, the modern Waterway must, in a sustainable manner, contribute to the recreational and lifestyle economy, access to water-based enjoyment, green power generation, protection of natural resources and critical community water sources, support of economically sustainable communities, and telling a compelling story of the evolution of Central Ontario and canal technology.

Determining how best that can be achieved and by whom is the challenge facing the Panel.

Purpose of the Mandate Review

The purpose of the Mandate Review is to assess and make recommendations to the federal Minister of the Environment concerning the future contributions and management of the Trent-Severn Waterway. Broadly, the review will recommend a new Vision for the Waterway that will ensure its long term effectiveness and sustainability and optimize the full range of contributions that it makes to Canada and Central Ontario: More specifically the Review will suggest

- How to protect and present the Waterway's cultural heritage;
- Ways of assuring the future of the Waterway natural environment;
- How the Waterway can contribute to the present and future outdoor recreational needs of Canadians and particularly the growing and diverse population of the Greater Golden Horseshoe;
- A water management regime that is seen to meet the demands and expectations of a diverse array of stakeholders and needs;
- A framework for jurisdictional and inter-agency coordination and governance along the Waterway corridor;
- Ways in which the Waterway can contribute to economically sustainable communities, including the role of renewable energy; and,
- A sustainable funding framework.

Process

A six member, expert panel will be appointed to undertake the review. The Panel will be independent and report directly to the Minister. Parks Canada input into the Panel process will be primarily through submissions in the consultation process. The federal Minister of the Environment will select the Chair and the other panel members, having regard for Parks Canada's mandate as well as mandates of other jurisdictions along the Waterway. The panel members will ideally be respected leaders within their communities of interest, be familiar with the Waterway, have a broad outlook, and understand the complexities of governance in a public context.

The Panel will conduct an extensive consultation program to seek public and key stakeholder views on the future mandate and expectations for management of the Waterway. The Panel will consider the results of the consultations and the results of supporting studies to generate analysis and recommendations to be considered by the Minister.

A small, full-time Secretariat will be established to support the Panel's work and to provide project and contract management.

Reporting and Timing

The Panel will report to the Minister in December 2007. The Minister will respond to the Panel recommendations following submission of the Panel report. The accepted results will be incorporated into a revised Management Plan to be prepared by Parks Canada and submitted to the Minister for approval within a year of the Minister's response.

Appendix H

Selected Source Materials

Panel-commissioned Documents

Discussion Papers

- *Discussion Paper 1: Natural Environment*. May 2007.
- *Discussion Paper 2: Cultural Resources*. May 2007.
- *Discussion Paper 3: Recreation*. May 2007.
- *Discussion Paper 4: The Waterway's Contributions to Sustainable Community Economic Development*. May 2007.
- *Discussion Paper 5: Improving Governance*. June 2007.
- *Discussion Paper 6: Jurisdiction for the Waterway – Authorities and Responsibilities*. July 2007.
- *Discussion Paper 7: Water Management*. July 2007.

Student Papers

- *Marinas along the Trent-Severn Waterway*. July 2007.
- *Recreational Accommodations along the Trent-Severn Waterway*. July 2007.
- *Source Water Protection in Ontario – Clean Water Act, 2006: The Trent Conservation Coalition and South Georgian Bay-Lake Simcoe Source Water Protection Regions*. July 2007.
- *Population and Demographics*. August 2007.
- *Observations from an Informal Survey on Recreational Trends: Focus on Ethno-Cultural Recreational Uses of the Waterway*. November 2007.
- *Waterfront Development: A Case Study Approach to Waterfront Planning Policies and Tools in Muskoka*. December 2007.

Consultant Reports

- TCI Management Consultants & EDP Consulting. *Trent-Severn Waterway National Historic Site of Canada: Study of its Sustainable Economic Contributions to Communities Along the Waterway*. September 2007.
- The Canals Group. *Review of Other Models of Waterway, Waterway Corridor Management and Financing*. July 2007.

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 - *Observations and Conclusions*. May 2007.
 - *Obligations and Expectations*. May 2007.
 - *Legislative Review*. May 2007.
 - *Consultation Report*. May 2007.
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